President, FMNA Estella C. Stafford

**ACTION PROGRAM** 

Monitor existing conditions

Division of Code Enforcement
 Health and Hospital Corporation
 Division of Economic and Housing Development
 Indianapolis Housing Authority
 Hawthorne Place Tenants Council
 Forest Manor Neighborhood Association
 Department of Transportation
 Indianapolis Metropolitan Board of Realtors
 Indianapolis Junior Chamber of Commerce
 Indianapolis Public Schools
 Department of Parks and Recreation
 Indianapolis Poblic Department

that our efforts will be rewarding. our city government. I am confiden stitutions and the continued support of vidual neighborhood residents and in--ibni lo memevlovni edt noqu bneq mplementation. Our success will dehas committed itself to the plan and its ts members and executive committee sociation through the participation of The Forest Manor Neighborhood As-

to the development of realistic planning or neighborhood problems and have led dents with an objective understanding ons utilized have served to provide resneighborhood survey, and resource performed manner. The data inventory, they have been discussed in an inthese issues into public view where planning process has served to bring proach and concensus of neighborhood opinion about neighborhood issues. The lan represents an enlightened apneighborhood. Most importantly, the cial, and economic concerns of the proach to dealing with the physical, Our plan reflects a comprehensive ap-

tions, and action program contained problems, assets, goals, recommen neighborhood to arrive at the listing of forth the motivation needed for the the technical expertise and brought ropolitan Development has provided The guidance of the Division of Planning and Zoning of the Department of Met-

the neighborhood. vitalization, and future development of plan to assist in the maintenance, repleased to have developed a subarea The Forest Manor neighborhood is









From this program, public agencies can timated time frame for completion. program shows the neighborhood's eswithin the time frame indicated. The that the projects will be completed or private agency and does not imply dianapolis or any other governmental funding capabilities of the City of In-The action program does not reflect the many agencies both public and private. plan will require the cooperation of hood action program contained in this The recommendations and neighbor-Implementation

determine what improvements are re-

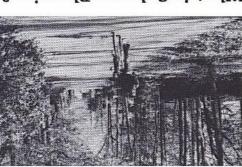
relopment of the general neighborproved to be a useful tool in the deneighborhood needs and priorities and edded insight in the development o participation. The survey results gave broadening the base of neighborhood also conducted as a means of further tood computer-assisted survey was ning process. In addition, a neighborin some part or all of the above planmplementing agencies were involved Zoning staff, and representatives of Committee, Division of Planning and

the preparation of this document. The Forest Manor neighborhood is lo-Planning Committee worked Jointly 1 Manor Neighborhood Long Range Planning and Zoning and the Forest opolitan Development, Division of The staff of the Department of Met-

future development of the neighborand wish to be involved in the positive cerned residents who are interested Housing Revolving Fund, and also con-Program and the City of Indianapolis through the Urban Homesteading neighborhood housing rehabilitation businesses, a high level of success in facilities, many outstanding homes and ciousi institutions and community veloped transportation system, educaments intact. These include a well dewith a preponderance of positive elelong-standing residential community tunate in that the area has been a The Forest Manor neighborhood is for-

vitalization, the majority requires only sound. Of the housing in need of rehousing conditions are primarily commercial districts. Neighborhood well as in some of the neighborhood

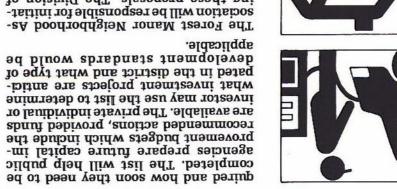
package of recommended improveneighborhood and then developing a ing the good and bad qualities of the seeks to guide the long-range develop-ment of the neighborhood by examin-Subarea planning is a process that What is Subarea Planning?



review and amendment within that nve-year program which is subject to sion making. The plan is designed as a document as an official guide for decivelopment Commission will use this ond, the Indianapolis Metropolitan Dewith public and private agencies. Secas an advocacy document in dealing tion's (FMNA) plan which can be used Forest Manor Neighborhood Associa two primary purposes. First, it is the

# and act on the proposals after considproposals outlined in this document agencies are requested to consider the requested. The various implementing technical service and coordination as

ing these proposals. The Division of Planning and Zoning staff will provide sociation will be responsible for initiat-The Forest Manor Neighborhood Asdevelopment standards would be pated in the district and what type of what investment projects are anticiinvestor may use the list to determine



recommendations presented in this in 1976 and then updated in 1979. The made at the original series of meetings The plan is based upon the decisions

The Forest Manor Long Range Planning

dations, 6) preparing an Action Program, 7) preparing and printing a final plan and 8) adopting the plan. ing and updating planning recommenplanning recommendations, 5) reviewlishing community goals, 4) preparing munity problems and assets, 3) estabdata inventory, 2) establishing comthat time included: 1) preparation of a The process which was followed during and the Forest Manor Neighborhood. the Division of Planning and Zoning the current planning desires of both plan are therefore representative of

ment along 30th and 38th Streets as some positive commercial redevelop southeast periphery with need for rial/warehousing development at the potential for some small scale industtion of the subarea. The subarea has Project located in the southeast porthe Hawthorne Place Public Housing sites and in higher concentration in the neighborhood in several small scale located in the north central portion of centrations of multi-family housing are single-family residential uses. Con-The neighborhood primarily consists of

Dearborn Street) on the west. on the east and Parker Street (and Street on the south, Hawthorne Lane aries are 38th Street on the north, 30th Township, The neighborhood boundcated in the northeast corner of Center

Preparation

mplementation and plan refinement. to work on a continuous basis toward sug rue communtà sponta pe edmbbeo tions. Therefore, government agencies tinuing community/government relacommunity and sets the stage for con-

are concerned with the future of their draws attention to the fact that people catalyst for neighborhood activity; i feasible plan. Subarea planning is a and put this knowledge to work for a must understand planning rationale tne plan's proposals. The community to make the community responsible for to draw realistic plans for an area, but The goal of subarea planning is not only

of those desires by public and private and the feasibility for implementation the desires of neighborhood citizens Subarea planning is a balance between originate within the community itself that the best plans for a community Subarea planning is based on the idea

Neighborhood

The Forest Manor



The Forest Manor Subarea Plan serves Purpose

LOREST MANOR SUBAREA PLAN

#### Selective residential code enforcement activity (DEHD) Urban Homesteading Program activity x x x x x Housing Revolving Fund activity Housing demolition (3-5 demolitions/yr.-list provide x x x Loans/Grants for hsq. rehab. (8-12 rehabs./yr.-list provided (DEHD) (IHA) (HPTC) wthorne Place Public Hsq. Improvements (IHA) (HPTC) doors/windows/locks/lighting (IHA) (HPTC) maintenance of equipment/facilities x x x x x (FMNA) (DPW) eneral clean-up campaign (vacant lots) (FMNA) x x x x x Home maintenance improvement workshop Olney St. beautification project/evaluation Parks and Recreation x x x x x (DPR) (IPS) School/Parks programming x x x x x Parks facilities improvements (DPR) installation of wooden bollards at Wes Montgomery Park (DPR) rest area facilities improvements (Washington/Montgomery (DPR) picnicking play area/other general (DPR/FMNA/IPD) rease utilization of parks x x x x neighborhood activities (MBTF/DPZ/FMNA bikeway planning (FMNA/DPR/IPD) Establish neighborhood youth supervisory group x x x x x x x x x (FMNA) (DPR) Establish neighborhood stewardship committee Promote neighborhood awareness of Adopt-A-Park Program x x x x x (FMNA/DPR/IPD) x x x (FMNA) (FMUMC) Develop "Valley Area" as passive recreation/open space ncrease police surveillance/patro x x x x x x x x x x (IPD/FMNA/DNS) xpand Neighborhood Crime Watch Program (DOT/FMNA/IPD) Promote visible crime deterrents (signage x x x (FMNA/IPD/FMBA) stablish commercial security patrols Commercial & Economic Development Establish commercial & economic development committee of neighborhood association x x x x (FMNA) (NBC) x x x x (FMNA) (NBC) Promote development of businessmen's association x x x x (FMNA) (DEHD) Promote neighborhood economic development/employment opportunities Transportation (DOT) x x x x x Repair/resurface streets (list provided) Conduct Emerson Avenue median cut feasibility study (FMNA/DOT/IPL) Develop neighborhood street lighting schemes (FMNA/DOT/IPL) Provide needed lighting improvements x x x Public transportation improvements (METRO-IPTC) increase frequency of bus runs (METRO-IPTC) provide additional bus shelters (FMNA/INR/DOT) x x x stallation of curbs/sidewalks Community Services & Facilities (FMNA) (FMMSC) Develop cooperatively sponsored neighborhood activities x x x x (FMNA/IPD/CF/DNS) Establish a "safe streets" network (DPR/DCS/HHC) x x x Encourage development of a neighborhood community center Neighborhood school improvements School 71 remodeling School 2 playground improvements xpand pilot options packages to neighborhood school Neighborhood Organization (FMNA) (KNR) Promote common interest & develop working relations x x x x x Promote neighborhood identity (FMNA) x x x x x

\* This listing identifies the major actors involved in the implementation of plan proposals. Even though neighborhood concerns have only been specifically listed under certain proposals, it should be noted that general neighborhood support and involvement is essential to the implementation of all proposals listed herein.

Forest Manor United Methodist Church Forest Manor Businessmen's Association

ndianapolis Power & Light Company Idianapolis Public Transit Corporation

ndividual Neighborhood Residents orest Manor Multi-Servcie Center

Division of Community Services

Division of Planning & Zoning

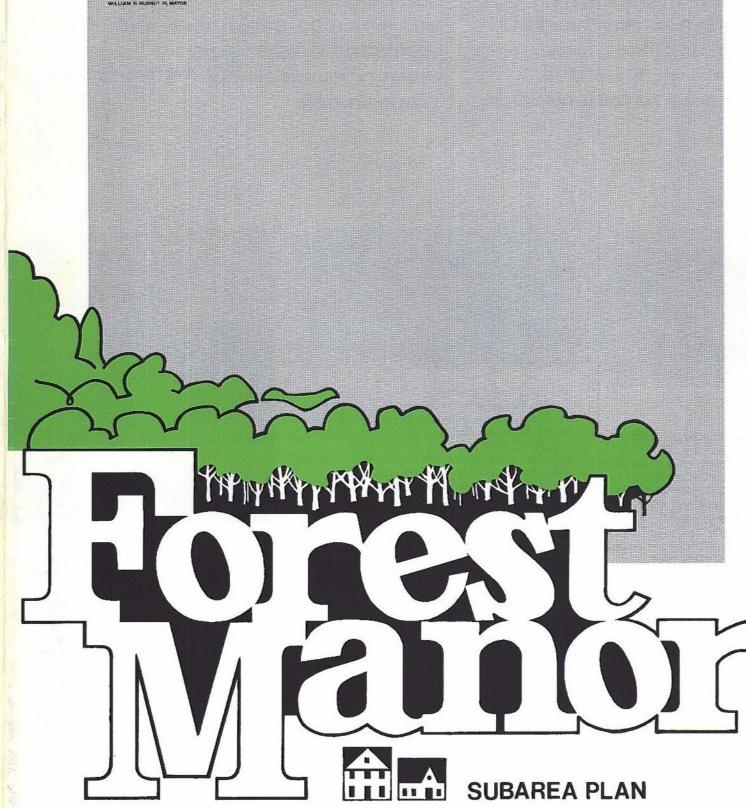
Division of Neighborhood Services

Neighborhood Business Concerns

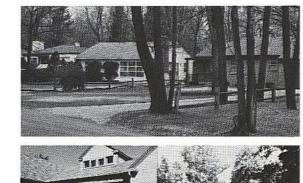
Citizens Forum (Helping Hand Program)

Key Neighborhood Resources (churches

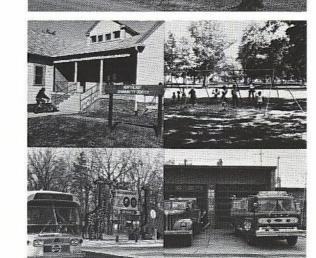
**3-1980** 



COMMUNITY **ASSETS** 



**5** FOREST MANOR SUBAREA PLAN



#### Housing

☐ Most housing is in sound condition.☐ Of the neighborhood housing supply experiencing deterioration, 30 houses (68.2%) experiencing minor deterioration. Only minor fix-up activities are needed for most homes.

☐ Homesteading Program/Housing Revolving Fund.

Long established residential area. Families who choose to live in Forest Manor because of good location to other parts of the city, beautiful trees, Forest Manor Middle School, etc.

#### Parks & Recreation

☐ The citizens generally support neighborhood based recreational

The neighborhood also identifies supervised recreational programming as a valuable tool to enhance youth development.

□ The neighborhood desires to reestablish neighborhood parks as focal points for the neighborhood ☐ The neighborhood in an effort to maximize utility of existing neighborhood resources wishes to work constructively

with Parks Department and other organizations to establish a neighborhood entity such as an adult supervisory group or a stewardship group to facilitate recreational development/programming. ☐ Church recreation programs.
☐ Ball park program — United Methodist Church Athletic Field.

#### Crime

☐ The neighborhood has an ongoing participation in the Neighborhood Crime Watch Program and a high level of expertise concerning safety techniques within the community.

There is a general recognition or identification of crime as a serious problem by neighborhood residents. Increased education through neighborhood organization.

#### Commercial & **Economic** Development

☐ The neighborhood desires and will patronize establishments oriented to neighborhood needs. ☐ The rent structure of the area generally provides a comparative advantage to alternative sites within the city. The neighborhood desires to positively impact commercial and economic

development in the area. □ The neighborhood desires to increase employment opportunities (especially for youth) in the area.

## Transportation

☐ The area is served by a well-developed vehicular movement system. Proposed pedestrian movement improvements could be made in conjunction with proposed thoroughfare improvements as outlined in the City of Indianapolis Thoroughfare Plan.

☐ The neighborhood wishes to make vehicular and pedestrian movement system within the area as safe as possible for users. □ The neighborhood is well served by bus transportation.

#### **Community Services** & Facilities

☐ Multi-Service Center located in the neighborhood. The Forest Manor Neighborhood Association is capable of providing leadership. ☐ Potential for working together to

establish needed services. Churchs in neighborhood. Emerson Branch Public Library, schools,

☐ Forest Manor currently contains a good mix of schools, churches, library, multi-service center and other community facilities including the neighborhood association.

Residents desire and recognize the value of maintaining appropriate facilities.

#### Education

Adequate number of schools located in the neighborhood. Generally good facilities at schools in the area. This is especially true with respect to Forest Manor Middle School. Excellent leadership at School 71.

Good library facilities — program needs to be expanded

#### Neighborhood Organization

People within the neighborhood who are interested in their future. Existing neighborhood expertise.

New neighborhood residents homesteaders, etc. **Forest Manor Planning Committee** should continue to function as a means to

COMMUNITY **PROBLEMS** 

achieve positive neighborhood change.

#### Housing

Some homes need to be demolished. (9 houses experiencing major deterioration/5 houses in substandard condition based on 6-15-79 housing survey.) ☐ Concentration of housing problems below 34th Street (highest proportion of major deterioration).

□ Drainage problems due to lack of curbs and sidewalks which affect housing. Some poorly lit residential areas. Inadequate maintenance at Hawthorne Place (combined with vandalism).

Landscaping attention needed in some parts of the area. Some vacant (unkept) lots scattered in the area.

Some problems with Homesteading Program in contracting procedures. Lack of pride in appearance and/or lack of knowledge concerning upkeep of property and homes. Perceived difficulty in obtaining

mortgage/improvement monies from banks or other funding agencies. Problems in obtaining home insurance for homesteaders. Need for closer surveillance in the

homesteading screening process to prevent unscrupulous applicants from obtaining □ Some homesteaders not living in their own house.(Not primary residence; rented

# Parks & Recreation

☐ Shelters/comfort stations in neighborhood parks vandalized regularly. Other equipment vandalized/stolen (cooking ovens and trash barrels, etc.). Motorists have damaged green areas of

☐ Loitering, crime, and drug trafficking in Unkept recreational areas. Facilities not adequate to resident needs.

Lack of recreational programming in Need for good supervision of youth. Lack of viable public/private facilities in the neighborhood. ☐ The neighborhood has not had adequate access to school facilities.

☐ The neighborhood is unable to supplement Parks Department programming inadequacies with neighborhood sponsored activities because of legalities and prohibitive insurance rates. Residents afraid to use parks.

## Crime

Highest crime rates exist in police grid sector EB13 (35th to 38th and Sherman to Rural). This is in the vicinity of George Washington Park. Suspected drug trafficking at parks

Lack of "visibility" or too infrequent surveillance activities by police. Residentially oriented crime. (Break-ins, vandalism, etc.) Neighborhood conditions which promote crime. (Poor lighting, deteriorating

Youth crime. (Loitering-thefts-shoplifting-robberies, etc.) ☐ Lack of follow through in enforcement and criminal justice system.

#### Commercial & **Economic** Development

commercial areas, etc.).

Flight of business out of area Crime, loitering, trash, etc. at establishments. which is geared to the needs of residents.

High prices at existing establishments Commercial security problems. Lack of upkeep of some establishments

☐ Lack of common interests between existing establishments. □ Lack of employment opportunities for youth and other age groups within or in the vicinity of the neighborhood.

#### Transportation

☐ Certain streets in the area are in need of maintenance activity consisting of chuckhole repair or resurfacing or a combination of both activities. ☐ Residents have pointed out problem areas and intersections with respect to pedestrian and vehicular movement. Need for curb and sidewalk improvements to facilitiate pedestrian □ Need for lighting improvements with

respect to the general well-being of ransportation users. □ Need for improvements in public ransportation system with respect to frequency of bus runs, access to other parts of the city, and adequate shelter at bus

## **Community Services** & Facilities

Development ☐ Duplication and lack of coordination between service providers. Shifts of population in need. Multi-service center lacks stable funding neighborhood establishments/

ighborhood Association. Need for a coalition of neighborhoods in □ Encourage proper upkeep of the area to pursue funds, etc. Need jobs for youth.

Need better communication with clients neighborhood needs.

need of help. Little or no publicly provided health ervices in the area. Not enough youth day care services in the

**Need for Forest Manor Multi-Service** Center and Forest Manor Neighborhood association to work cooperatively.

Need social programming as applied to other activities-seniors, youth, recreation, Need for additional recreational spaces

which are safe for users. Need better access in utilizing existing Lack of adequate facilities such as a community center to serve the area.

## Education

School #1 has inadequate playground ☐ School #71 in need of some basic

Court's ruling on school busing issues may adversely affect certain facets of the neighborhood—court ruling doesn't consider welfare of school children.

## Neighborhood Organization

☐ Lack of effectiveness in establishing/pursing common eighborhood goals.

Lack of communication with pplementing agencies.

Lack of neighborhood expertise to affect positive change.

Funding/membership Lack of organization required to effect projects, etc. on ongoing basis.

Housing ☐ Preserve existing sound housing stock in

the neighborhood. ☐ Prevent and renew deteriorating areas through conservation, rehabilitation, or clearance activities. ☐ Provide for resident knowledge

of home ownership responsibilities and maintenance. Encourage resident pride in the neighborhood Encourage equal housing opportunity for all.

leading to achievement of overall housing ☐ Prevent overcrowding of residential structures (double lots divided for 2 houses). Maintain current zoning and housing

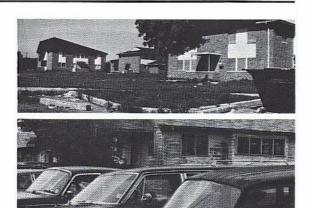
Seek appropriate funding sources

## Parks & Recreation

densities.

☐ Improve and conserve/preserve all passive and active recreational areas within the neighborhood. Inability to attract new business to area 

Provide ongoing maintenance of



Provide for the safety and welfare of transportation users. Encourage the improvement of visual aesthetics through the establishment and use of effective design standards.

#### **Community Services** & Facilities

☐ Maintain public services at appropriate Encourage private services — day care

☐ Establish strong linkages between Forest Manor Multi-Service Center and Forest Manor Neighborhood Association and other neighborhood resources through

cooperative projects, common goals, etc.

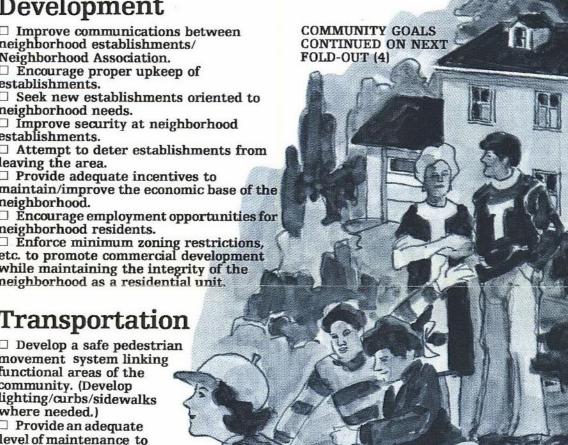
☐ Improve the efficiency and quality of police protection/judical functions. Utilize existing resources within the Make neighborhood parks safe to use as community. Provide for welfare of all age groups. Maintain existing facilities — parks, playgrounds, fire stations, etc.

Encourage better use of existing ☐ Seek alternatives to community center

concept.

□ Establish social/recreational programming for existing facilites. Create physical/visual/symbolic linkages between major facilities in area.

☐ Make existing facilities accessible and safe.



Transportation ☐ Develop a safe pedestrian movement system linking functional areas of the community. (Develop

Increase surveillance of parks.

criminal behavior at park facilities.

☐ Provide for an adequate level of

groups in the area.

Crime

place to live.

known offenders.

recreational areas.

affect crime rates.

**Economic** 

establishments.

leaving the area.

neighborhood.

districts.

neighborhood streets, etc.

□ Consider the relationship of

Commercial &

Deter and discourage loitering and

recreational programs for youth and all age

Maximize utilization of existing recreational resources in the neighborhood.

☐ Work towards making the area a safe

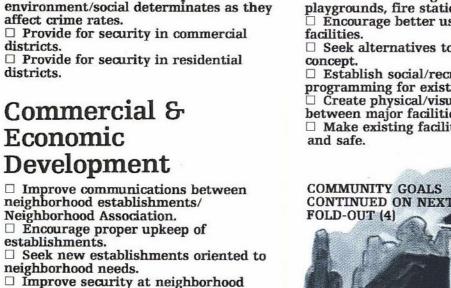
□ Encourage arrest and conviction of

Work towards improving the safety of

Encourage citizens' assistance to police.

lighting/curbs/sidewalks where needed.) ☐ Provide an adequate movement systems. (sidewalks/streets) ☐ Provide adequate and safe public transportation

within the area and to the remainder of the metropolitan community





COMMUNITY GOALS CONTINUED

#### Education

☐ Encourage the citizen participation necessary to maintain/improve the quality of educational institutions. □ Encourage the establishment of programs to meet the diverse needs of the

population through the use of existing

schools or neighborhood centers.

(Schools/parks concept.)

☐ Establish strong communication/ linkages between schools and other public institutions/facilities. e.g., libraries, etc. ☐ Provide for the safety of children to and

from schools within the neighborhood. Maintain "naturally integrated" schools. ☐ Maintain pilot options program possibly expand several of the options packages to neighborhood schools.

#### Neighborhood Organization

betterment of the neighborhood.

□ Increase the effectiveness/capacity of the Neighborhood Association. Larger Establish and maintain ongoing relations with city agencies. Establish ongoing neighborhood

Work for the social, physical, economic

8. The neighborhood generally supports

proposed Urban Park and Recreation

is to revitalize existing inner-city

(Listed in order of neighborhood priority)

1. Encourage increased frequency of

mproved response times as primary

accomplishment of a variety of other

Residential preservation, commercial

2. Encourage continued support and

and training. Example: Surveillance

3. Encourage highly visible crime

expansion of the Neighborhood Crime

techniques, home security improvement

neighborhood objectives. Examples:

development, reestablishment of

neighborhood parks, etc.

crime control measures. These activities

over time would lend direct support to the

police surveillance activities and

recreational areas.

Crime

seminars, etc

the development of programs such as the

Recovery Program whose primary intent

membership. ☐ Establish a variety of activities which the Neighborhood Association can sponsor to improve the neighborhood. (Self-help, policing, social activities, etc.)

☐ Create a positive neighborhood

## Housing

(Listed in order of neighborhood priority) 1. Eliminate deteriorated and substandard housing in the neighborhood through the expedient demolition of condemned houses and the quick rehabilitation of appropriate housing. The use of housing code enforcement activities, enforcement of health codes, and mix of applicable housing revitalization programs are encouraged as tools for the implementation of this recommendation. The neighborhood, however, wishes that consideration be given to an individual(s) who would be placed in an extreme hardship situation as a result of code enforcement or similar activities.

2A. Encourage continuation of current housing programs. Continue to encourage new residents into the area and residential unit rehabilitation through a continuation of the Urban Homesteading Program and the City of Indianapolis Housing Revolving

2B. Encourage Urban Homesteading Program improvements. The neighborhood, while in support of the Urban Homesteading Program, encourages closer surveillance of homesteading applicants through the homesteading screening process to prevent unscrupulous applicants from participating in the program. The neighborhood also acknowledges a need for general improvements in homesteading contractural procedures as a means to promote high quality standards in workmanship

2C. Promote general neighborhood housing reinvestment. Encourage lending institutions to increase the availability of home mortgage and home improvement loans in the Forest Manor vicinity in compliance with the Home Mortgage Disclosure Act, the Community Reinvestment Act, and/or other regulatory provisions. Encourage the increased availability of reasonably priced home insurance coverage.

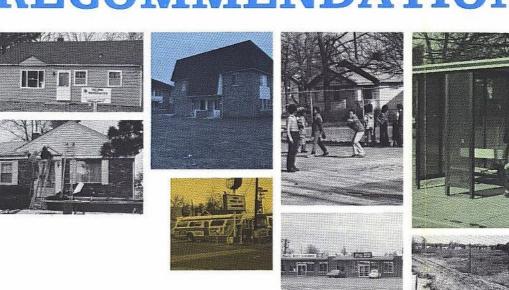
3. Provide needed improvements and maintenance for Hawthorne Place Public Housing Project. The Hawthorne Place Housing Project is a City-owned public housing project which provides public housing assistance to income eligible participants. The project has had a variety of problems related to crime, vandalism (See Security Improvements in Public Housing; Oscar Newman and Associates; June 6, 1975.) and general maintenance. The hborhood generally supports this study's recommendations for remedial action and supports measures leading to the improved maintenance of the site. 4. Develop an ongoing neighborhood clean-up campaign. This activity should occur in conjunction with the City Department of Public Works. Primary emphasis should be placed on maintenance of vacant lots and regular heavy trash pickups.

5. Promote and conduct home maintenance and improvement workshops. Workshops should be conducted with the neighborhood as a method to educate individual homeowners about the responsibilities and maintenance requirements of their property. These workshops could be scheduled concurrently with the home security improvement seminars which the neighborhood presently sponsors as part of the Neighborhood Crime Watch Program. 6. Develop neighborhood-based, self-help housing activities. The neighborhood is currently engaged with the Indianapolis Metropolitan Board of Realtors, the Indianapolis Jaycees, and the City of Indianapolis in a cooperative housing repair and beautification project. The project will utilize voluntary workers to make concentrated physical improvements to an area designated along Olney Street between 34th and 36th Streets. In addition to directly participating in this project, the neighborhood association should carefully monitor and evaluate this project to determine whether the neighborhood association could directly sponsor similar concentrated housing maintenance/ beautification projects on an ongoing basis within the neighborhood.

#### Parks and Recreation

(Listed in order of neighborhood priority) 1. Encourage increased utilization of existing recreational resources within the neighborhood. Examples of recreational resources include parks, church facilities, and neighborhood schools. Of primary concern to neighborhood residents is the use of neighborhood school facilities for recreational activities and programming during non-school hours. (School/parks concept.) Facilities such as Forest Manor Middle School have exceptional recreational facilities which have been designed with general neighborhood use in mind. ndianapolis Public Schools and the

# RECOMMENDATIONS



Indianapolis Department of Parks and Recreation are encouraged to continue current school/parks programming and to work with the neighborhood association to develop additional programming to supplement the recreational needs of neighborhood residents.

2. The neighborhood encourages improvement of facilities at present park sites. There is a general concern that existing recreational facilities are not properly maintained (including green at George Washington Park has helped to preserve green areas. The neighborhood encourages the installation of similar appropriate facilities for picnicking, play, and rest areas at both parks. Bikeway planning is also encouraged.

3. Encourage the reestablishment of neighborhood parks as focal points for neighborhood activities. In recent years, neighborhood residents have avoided using parks because of crime and security problems at park areas. The neighborhood, however, strongly encourages the reestablishment of existing parks as focal points for general

neighborhood activities. Examples include neighborhood fairs, picnics, an annual neighborhood day at the park, etc. These types of activities would require the cooperation of the Indianapolis Department Parks and Recreation and the Indianapolis Police Department.

4. Promote the development of a neighborhood based youth supervisory group. The neighborhood places a high priority on good supervision of children in youth developmental activities. Developmental programs in crafts, sports instruction, scouting, etc. are both publicly and privately sponsored. The neighborhood encourages the continuation of this type of recreational programming. Recent staff cut-backs in the Parks Department threaten certain areas of programming which Parks Department has traditionally provided. As

an incentive to the continuation of these programs the neighborhood should promote the development of a neighborhood based youth supervisory group to work with Parks Department and other sponsors consisting of a pool of trained adults which would be available to oversee a variety of youth activities

5. Encourage general neighborhood participation in the Adopt-A-Park Program. The Forest Manor neighborhood s served by George Washington Park and Wes Montgomery Park. Neighborhood parks are regularly vandalized and in some cases present a threat to the safety and welfare of parks users. In an attempt to impact these roblems the Department of Parks and Recreation and the Indianapolis Police Department have established an Adopt-A-Park Program. This program enables residents to alert police and Parks Department respresentatives of parks related problems through the use of a special telephone number. The neighborhood is in support of this program and encourages an expansion of resident knowledge concerning the program. 6. Promote the development of a neighborhood based stewardship committee. Given the current limited

capacity of the City to maintain parks properties, the neighborhood encourages and will promote the development of a neighborhood based stewardship committee to aid in the maintenance and upkeep of existing recreational areas in the neighborhood. This committee would also have overlapping responsibilities with respect to general neighborhood clean-up

7. Encourage the development of the "Valley Area" in the vicinity of the United Methodist Church Athletic Field as a passive recreation-open space area through the use of landscaping and other appropriate treatment.

inadequate to the needs of residents or else areas). The installation of wooden bollards devices at Wes Montgomery Park as well as

> 4. Encourage improved lighting throughout the neighborhood as a deterrent to crime. (See recommendation #2 under Transportation). 5. Encourage commercial security measures such as a common fund to which merchants would contribute in order to purchase supplemental collective security personnel from private sources.

#### Commercial and **Economic** Development

(Listed in order of neighborhood priority) . Establish a commercial and economic development committee of the Forest Manor Neighborhood Association **Executive Committee consisting of** Association members and several key members of the Forest Manor business community. The neighborhood has identified "commercial flight" as a severe problem leading to higher pricing at existing establishments and proliferation of undesirable establishments not suited to the needs of residents. In light of these concerns, the neighborhood association should develop a commercial and economic development committee. The primary goal of this committee is to encourage new commercial developments and to help retain viable existing establishments in the area. Special attention should be given to providing positive incentives to existing and potential establishments. A secondary goal of this committee is to encourage larger scale economic development and employment opportunities in the Forest Manor vicinity.

2. Establish a neighborhood businessmen's association consisting solely of neighborhood business persons and interests. Existing neighborhood establishments currently face serious problems which in some cases threaten the survival of particular establishments. Crime, loitering, shoplifting, and other related problems warrant the establishment of a businessmen's association to deal with these issues. This association should be patterned after more traditional businessmen's association with an appointed president and dues paying members. This type of association would provide the organization required to accomplish collective security patrols, maintenance, promotions, etc.

3. Promote neighborhood employment opportunities and economic development The neighborhood should promote employment opportunities and development of economic base by encouraging warehousing or industrial concerns within areas currently zoned for these activities. (Southeast corner of the subarea.) Care should be taken to insure that proper buffering and environmental criteria be imposed on new developments to insure against detrimental effects. In addition, it is proposed that the area directly east of Emerson Avenue and south of 32nd Street (currently zoned D4) be developed as a light industrial use. While the proposed industrial zoning ordinance would stipulate setbacks, etc.; special studies should be conducted to insure restricted vehicular trucks, etc.) access along 32nd Street, controlled vehicular access along Emerson Avenue, proper screening and buffering, adequate infrastructure, etc.

#### Transportation (Listed in order of neighborhood priority)

1A. Encourage adequate maintenance of neighborhood streets. The Forest Manor neighborhood has received extensive street resurfacing activity over the past several years. Currently, residents have identified the need for chuckhole repair and additional street resurfacing activity in order to maintain the quality of neighborhood streets. A listing of neighborhood street resurfacing needs has been developed and will be submitted to Department of Transportation. The Forest Manor neighborhood will be monitoring street conditions on an ongoing basis. 1B. Encourage the provision of improved vehicular access to the Emerson Branch Public Library which serves the neighborhood. Currently there is no direct access to the library from northbound lanes on Emerson Avenue because of the median

divider in the street. The neighborhood

encourages the development of a study to determine the feasibility of the proposed median cut. Watch Program and supportive education 2. Provide for additional neighborhood street lighting improvements as a deterrent to crime and to facilitate night time pedestrian and vehicular movement in the community. Lighting improvements deterrents such as crime watch signage, could potentially occur in conjunction with a neighborhood identification entry signage, "safe streets program" which would link appropriate safe street program signage, functional areas of the neighborhood (See alarm stickers on doors of residences, etc. Community Facilities #2). Appropriate schemes should be developed for primary secondary and collector streets with appropriate treatment for commercial

3A. Provide for general public transportation improvements. The neighborhood is supportive of the public transportation system provided in the area General concern is for increased frequency of bus runs during peak traffic hours, improved access to other parts of the metropolitan community, and the provisio of additional bus shelters along streets with two or more bus lines.

3B. Encourage the efficient provision of needed curbs and sidewalks. There is a general need for curb and sidewalk improvements throughout the Forest Manor neighborhood. The scheduling of these improvements are viewed as a priority item by residents because curbs and sidewalks improvements will have positive impact on a number of overall neighborhood objectives. For example, installation of curbs and sidewalks would not only increase the safety and efficiency of pedestrian movement through area, but would also serve to improve residentially related drainage problems, aid control of vehicular parking, and add to the quality of the residential environment. These improvements should be developed incrementally with initial treatments occurring on primary and secondary arterials. Residential collector streets should receive treatment where needed as a follow-up to initial treatments. Treatments should be scheduled concurrently with planned street upgradings when possible.

#### **Community Services** and Facilities

(Listed in order of neighborhood priority) 1. Promote cooperatively sponsored neighborhood based activities. The Forest Manor Neighborhood Association and the Forest Manor Multi-Service Center as major community resources should work together in developing and sponsoring a mix of programs and community oriented activities aimed towards the needs of residents.

2. Encourage the development of a "safe streets" program linking community facilities and other functional areas of the neighborhood. This program would attempt to coordinate Neighborhood Crime Watch and Helping Hand activities along a

FOREST MANOR SUBAREA PLAN

PASSIVE RECREATION/

DEVELOPMENT IN VALLEY AREA

#### HOUSING CODE ENFORCEMENT INCREASED POLICE SURVEILLANCE HOUSING REINVESTMENT PROMOTION STREET RESURFACING AND REPAIR PROMOTE NEIGHBORHOOD IDENTITY PUBLIC TRANSPORTATION IMPROVEMENTS IMPROVED STREET LIGHTING **CURB AND SIDEWALK IMPROVEMENTS**

NEIGHBORHOOD CRIME WATCH EXPANSION

SELECTED AREAWIDE PROPOSALS

NEIGHBORHOOD BASED SELF-HELP ACTIVITIES COUNTINUED NEIGHBORHOOD HOUSING REHABILITATION IMPROVED PARKS SECURITY AND

RECLAMATION NEIGHBORHOOD COMMERCIAL AND **ECONOMIC DEVELOPMENT** PROMOTE NEIGHBORHOOD ORGANIZATIONAL

SCHOOL #1 PLAYGROUND IMPROVEMENTS

SCHOOL/PARKS CONCEPT

**Recreational Programming** 

Utilization of Facilities

LOW DENSITY URBAN (3-5 UNITS/ACRE) HIGH DENSITY URBAN (16+ UNITS/ACRE) RECREATION/OPEN SPACE PUBLIC/SEMI PUBLIC COMMERCIAL/OFFICE LIGHT INDUSTRIAL PROPOSED SAFE STREET ROUTE

SCHOOL #71 REMODELING

COMMERCIAL SECURITY IMPROVEMENTS

**WES MONTGOMERY** 

(OUT OF AREA)

Adopt-A-Park

PARK IMPROVEMENTS

Maintenance/facilitie

PROPOSED EMERSON AVE MEDIAN CUT

HAWTHORNE PLACE PUBLIC

NEIGHBORHOOD SCALE LIGHT

DEVELOPMENT/WAREHOUSING

INDUSTRIAL (PARK)

**IMPROVEMENTS** 

HOUSING SECURITY/MAINTENANCE

Police Surveillance

Wooden Bollards

**Collective Security** 

**Business Association** 

Police Surveillance



DEPARTMENT OF METROPOLITAN DEVELOPMENT DIVISION OF PLANNING AND ZONING INDIANAPOLIS-MARION COUNTY. INDIANA • THE PREPERATION OF THIS MAP WAS FINANCED IN PART BY A UNIFIED FEDERAL PLANNING GRANT 1

# **Education** (Listed in order of neighborhood priority)

pedestrian movement network linking schools, recreational areas, library, and other major community facilities. The provision of appropriate safe street signage is recommended to additionally aid the safety of children, bikers, and other residents traveling over these pedestrian pathways.

OLNEY ST. BEAUTIFICATION

GEORGE WASHINGTON PARK IMPROVEMENTS

Maintenance/facilities

Collective Security

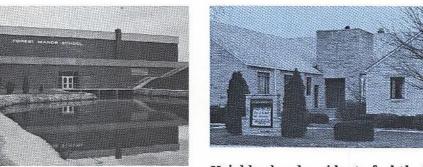
Police Surveillance

**Business Association** 

COMMERCIAL SECURITY IMPROVEMENT

Adopt-A-Park

3. Encourage the eventual development of a neighborhood community center. Residents have identified the need for additional community facilities due to basic inadequacies currently found in the community. Plans to develop a community center in the R-70 area have been dropped and residents feel that the Northeast Center is inadequate for the neighborhood. In addition, public health services in the neighborhood are lacking. Consequently, the neighborhood encourages the development of a multi-use community center housing health, multi-service, recreational, child day care, and other neighborhood related functions. This activity would require a long range time-frame given the City's current capacity to develop an improvement of this nature.



1A. Encourage an expansion of school/park programming as a means to better utilize existing neighborhood resources. (See Parks and Recreation #1.) 1B. Provide an adequate level of maintenance of buildings, grounds and equipment for neighborhood educational institutions. State education codes dictate standards for school facilities and equipment and Forest Manor Middle School exemplifies a high quality educational institution. However, the neighborhood encourages improvement of playground facilities at School #1 and minor remodeling of School #71.

2. Encourage neighborhood youth participation in Indianapolis Public Schools (IPS) Pilot Option Programs where possible. Although none of the schools in the Forest Manor area currently participate in any of the IPS options packages, the neighborhood encourages the participation of neighborhood youth (who do not attend neighborhood schools) in the Pilot Options Program. The neighborhood also encourages the expansion of some of the options packages to neighborhood schools. 3. Provide for the adequate education and consideration of school children.



COOPERATION

busing issues will have a substantial impact on area schools and neighborhood youth under present dictated guidelines. The neighborhood strongly encourages consideration of the best interests of school children in busing related issues and encourages the maintenance of naturally ntegrated schools.

4. Establish a "safe street" network to promote the safety of children traveling to and from neighborhood schools. (See Community Facilities #2.)

#### Neighborhood Organization

(Listed in order of neighborhood priority) Neighborhood organization in the context of plan implementation is of vital importance to the success or failure of any planning process. Organization is not only essential to plan implementation, but also to evaluation of plan effectiveness and continued planning activities. The following recommendations reflect some basic elements of neighborhood organization as applied to the Forest Manor neighborhood. ecommendations listed below echo previous recommendations appearing in other sections of this plan document with the intent of giving direction to key



implementing agents within the neighborhood as a means to promote the success of the neighborhood's overall planning objectives. 1A. Promote common organizational interests and develop human potentials.

Maximizing the involvement of neighborhood resources is essential to positive neighborhood change. Major neighborhood resources include the Forest Manor Neighborhood Association, the Forest Manor Multi-Service Center, neighborhood churches, neighborhood business concerns, educational institutions and leaders, resident affiliations, etc. A positive working relationship between these neighborhood resources and areas of expertise will serve as a vehicle for securing assistance, maintaining communications. and effecting positive change in the neighborhood

1B. Promote Neighborhood Identity. The

current planning process in the Forest Manor neighborhood has identified a need for development of common goals and neighborhood unity. These problems have been characterized by a lack of resident pride in the community or in the appearance of homes and properties, h1gh crime rates and delinquency, commercial abandonment etc. An initial step in impacting such problems is embodied in the ongoing promotion of neighborhood identity rechniques utilizing neighborhood identification entry signage, common neighborhood activities and projects, etc., are some basic tools to promote neighborhood identity.

2. Monitor existing neighborhood conditions. The Forest Manor neighborhood has been a long standing residential neighborhood. Neighborhood citizen participation in preparation of this plan document has not outlined any objectives pointing towards land use changes or other changes which affect the current land use or residential character of the neighborhood. Rather, planning objectives have been oriented towards the maintenance, preservation, and revitalization of existing facilities, services, and infrastructure and the provision of additional need facilities, services and infrastructure. Basic to the attainment of this objective is the monitoring of existing neighborhood conditions. Responsible public/private implementing agents can be informed through such a monitoring process of the type and extent of need in the ghborhood.

3. Maintain development of ongoing planning functions. The Forest Manor Neighborhood Association should continue to develop and refine neighborhood goals and objectives and seek to implement and evaluate neighborhood planning activities on an ongoing basis.

